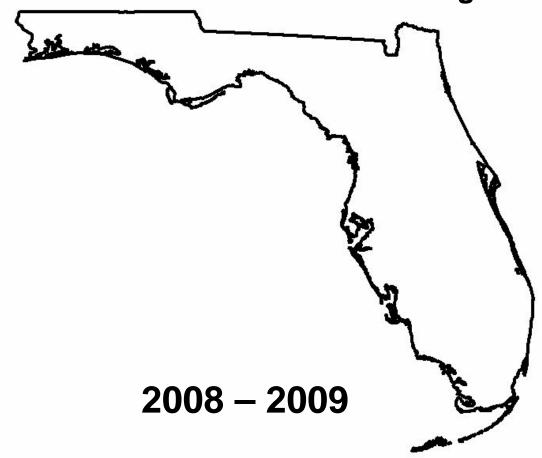
Educational



Quality Assurance Standards

Residential

Juvenile Justice Commitment Programs



Bureau of Exceptional Education and Student Services • Division of K-12 Public Schools Florida Department of Education

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2008 - 2009

Educational Quality Assurance Standards

for

Residential Juvenile Justice Commitment Programs

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Preface

Quality Assurance for Juvenile Justice Educational Programs

The Juvenile Justice Educational Enhancement Program (JJEEP) conducts annual quality assurance (QA) reviews of educational programs in Florida's juvenile justice facilities. JJEEP is funded by the Florida Department of Education (DOE), Bureau of Exceptional Education and Student Services, through a grant to the College of Criminology and Criminal Justice at Florida State University.

JJEEP Mission Statement

JJEEP's mission is to ensure that each student who is assigned to a Department of Juvenile Justice (DJJ) program receives high-quality, comprehensive educational services that increase that student's potential for future success.

JJEEP's four main functions are to:

- Conduct research that identifies the most promising educational practices
- Conduct annual QA reviews of the educational programs in Florida's juvenile justice facilities
- Provide technical assistance to improve the various educational programs
- Provide annual recommendations to the DOE that are ultimately aimed at ensuring the successful transition of students back into community, school, and/or work settings

JJEEP Vision Statement

The vision of the DOE and the JJEEP is for each provider of educational services in Florida's juvenile justice facilities to be of such high quality that all young people who make the transition back to their local communities will be prepared to return to school, work, and home settings as successful and well-educated citizens.

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Introduction

Quality Assurance (QA) reviews are a valuable method of assisting providers and school districts with achieving, evaluating, and maintaining high-quality educational programs in juvenile justice facilities. Each year at statewide conferences and meetings, Juvenile Justice Educational Enhancement Program (JJEEP) and Department of Education (DOE) staff solicit input from school districts and providers for annual revision of the QA standards. Before the new QA review cycle begins, school district contract managers, lead educators, and private provider personnel are invited to participate in regional meetings or conference calls with JJEEP staff to discuss changes in the standards.

Educational QA standards are developed for each of the three types of juvenile justice facilities:

- Residential commitment programs
- Day treatment (prevention, intensive probation, and conditional release)
- Detention centers

This document contains only the standards used to evaluate educational programs in residential commitment facilities. Residential commitment programs include low, moderate, high, and maximum risk Florida juvenile justice programs in which students temporarily reside while committed to the Department of Juvenile Justice (DJJ).

To obtain the publications detailing the standards for *day treatment* programs and *detention* centers, contact the entities listed on the inside front cover of this publication or download them from the JJEEP Web site at http://www.criminologycenter.fsu.edu/.

History of the Educational QA Standards

In 1995, Florida Department of Education (DOE) staff developed the first set of quality assurance (QA) standards to encourage continuous improvement in juvenile justice educational programs. One set of standards for all types of programs was drawn from exceptional student education (ESE) performance standards and statutory authority. The standards focused on administration and each program's philosophy, procedures, and approach to education. The standards were revised in 1996 and 1997.

In 1998, the project was awarded to the Florida State University School of Criminology and Criminal Justice, resulting in the creation of the Juvenile Justice Educational Enhancement Program (JJEEP). During that year, JJEEP conducted an extensive literature review on promising and best educational practices for delinquent and at-risk youths and hosted five regional meetings to obtain input from practitioners in the field.

A new set of standards, based on the results of the literature review and input from practitioners, was developed for the 1999 QA review cycle. Early in 1999, JJEEP, the Office of Program Policy Analysis and Government Accountability (OPPAGA), and the Juvenile Justice Accountability Board (JJAB) submitted reports to the Florida Legislature, which resulted in the enactment of *HB 349*. This legislation addressed numerous requirements for juvenile justice education, including the creation of *Rule 6A-6.05281*, *Florida Administrative Code (FAC.)*, *Educational Programs for Youth in Department of Juvenile Justice Detention, Commitment, Day Treatment, or Early Delinquency Intervention Programs*.

The 2000 QA standards were modified to address these new requirements, including contract management, year-round schooling, and other educational accountability issues. The 2001 QA standards addressed new legislative requirements, including adult and career education. Minor revisions occurred in 2002 and 2003 based on input from school districts and provider practitioners. The standards have continued to be revised each year based on ongoing best practice evaluation research and new legislative requirements.

In 2001, President George W. Bush signed the *No Child Left Behind Act* (NCLB), the reauthorization of the *Elementary and Secondary Education Act of 1965*. This legislation is having a far-reaching impact on school performance and accountability throughout the country.

In our efforts to implement NCLB systematically, JJEEP plans to conduct continual research to identify evidence-based best practices in juvenile justice education. Specifically, JJEEP is conducting longitudinal research and student outcome assessments of juvenile justice commitment programs as well as case studies of high- and low-performing juvenile justice educational programs. These longitudinal outcome and case study results will serve multiple purposes that include determining educational practices that lead toward improved student academic attainment and outcomes, identifying demonstration sites that exhibit these best educational practices, developing technical assistance materials for average- and low-performing programs, and making policy recommendations for statewide system improvement.

Reference Points for Educational QA Standards

Quality Assurance (QA) standards and program evaluation are based on state and federal requirements. Although programs are required to follow all state statutes and rules, the following most directly relate to juvenile justice educational programs.

Section 1003.428, Florida Statutes (A++ Secondary Reform)—This bill supports transition goals, specifically, requiring students to declare a high school major, defines the Florida Ready to Work Certification Program to enhance students' workplace skills, and defines requirements for middle school promotion, high school graduation, and professional development plans.

No Child Left Behind Act of 2001 (NCLB), (P. L. 107-110)—The overall purpose of this act is to ensure that every student has well-prepared teachers, research-based curricula, a safe learning environment, and a fair and equal opportunity to reach proficiency in state academic achievement standards and statewide academic assessments.

Individuals with Disabilities Education Improvement Act of 2004 (IDEA-2004) (Section 1407, 20 U.S.C. [2004])—IDEA promotes the concept that every child is entitled to a free appropriate public education and mandates that eligible children with disabilities have available to them specially designed instruction and related services to address their unique educational needs and prepare them for post-secondary education, employment, and independent living.

Section 1003.51, Florida Statutes (Other Public Educational Services)—This statute describes the State Board of Education's role in articulating expectations for effective education programs for youth in Department of Juvenile Justice (DJJ) programs and identifies the requirement for QA of all juvenile justice education programs.

Section 1003.52, Florida Statutes (Educational Services in Department of Juvenile Justice [DJJ] Programs)—This statute describes the importance of educational services for students in juvenile justice facilities and outlines the Department of Education (DOE) and the DJJ responsibilities that pertain to the provision of these services.

Section 1003.53, Florida Statutes (Dropout Prevention and Academic Intervention)—This statute describes alternative education programs and eligibility criteria for students to attend these programs.

Florida Course Code Directory and Instructional Personnel Assignment—The State Board of Education Rule 6A-1.09441, FAC., requires that programs and courses funded through the Florida Education Finance Program offered for credit be listed in the Course Code Directory.

Section 504 of the Rehabilitation Act, Nondiscrimination under Federal Grants and Programs—Section 504 mandates a free appropriate education, including individually designed programs for applicable students. "Appropriate" means an education comparable to the education provided to nondisabled students. A student is eligible for Section 504 services as long as he/she has a physical or mental impairment that substantially limits a major life activity, which includes but is not limited to caring for one's self, performing manual tasks, walking, seeing, hearing, speaking, breathing, learning, and working. Exceptional student education (ESE) and non-ESE students may receive Section 504 services.

Rule 6A-6.05281, FAC. (Educational Programs for Youth in Department of Juvenile Justice Detention, Commitment, Day Treatment, or Early Delinquency Intervention Programs)— This rule relates to the many areas juvenile justice educational programs are required to address that include, but are not limited to, student eligibility, ESE, content and transfer of student records, student assessment, individual academic plan (IAP) development, transition services, academic expectations, qualified teachers, funding, contracts with private providers, intervention/sanctions, and interagency collaboration. Many of the educational QA standards are derived from this rule.

Quality Assurance Review Methods

QA Review Protocol

The 2008-2009 quality assurance (QA) reviews are based on self-reported information and a two-to three-day on-site visit. Larger programs may require a longer review with a team of reviewers, including peer reviewers as needed. When the Department of Juvenile Justice (DJJ) reviews and the Juvenile Justice Educational Enhancement Program (JJEEP) educational reviews are conducted simultaneously, all of the reviewers discuss their findings.

The on-site review focuses on student services and ensures that state and federal laws regarding juvenile justice education are being implemented appropriately. Reviewers conduct ongoing debriefing conversations with educational personnel regarding preliminary findings, recommendations, and clarifications of any issues related to the review outcome. This provides the opportunity for the program to identify problematic areas and present additional information that may impact their preliminary ratings.

Reviewers conduct a formal exit meeting on the final day of the review to present findings and preliminary (Superior, Satisfactory, or Partial) ratings. Numerical scores are not assigned at this meeting.

Self-Reporting

Much of the information required for rating QA standards is provided in each program's self-report and supporting documentation. All programs (regardless of exemplary status) are required to submit pertinent self-report information and supporting documents to the JJEEP offices by July 18, 2008.

Failure to submit self-report information in a timely manner may negatively affect the QA rating of the indicator for school district monitoring, accountability, and evaluation.

Self-reported information is confirmed and/or updated via telephone conversations with the program's lead educator and/or school district contract manager the week prior to the on-site visit. Final verification of the accuracy of this self-report information is made during the on-site QA review.

Requested self-report information may include teacher certifications and qualifications, professional development training records, courses taught by each teacher, qualifications and duties of all educational support personnel, assessment information, program characteristics (i.e., size, location, provider, career education level designated by the DJJ, security level, program type, and age range of students), school names and numbers under which diplomas are reported, course offerings, class schedules, bell schedules, school calendars, and sample educational forms.

For complete information on self-reporting requirements and timelines, visit the JJEEP Web site at http://www.criminologycenter.fsu.edu/ or contact JJEEP at (850) 414-8355.

Exemplary Programs

In 2005, the Juvenile Justice Educational Enhancement Program (JJEEP) instituted a process of assigning *exemplary* status to acknowledge high performing programs based on previous overall quality assurance (QA) scores.

Exemplary programs are required to submit all self-report information and participate in a review of only the critical benchmarks, which are rated *pass* or *fail*. Deficiencies and recommendations regarding one failed benchmark are addressed in the QA report.

Exemplary programs that fail more than one critical benchmark lose their exemplary status and receive a full on-site QA review the same year, and all exemplary programs participate in a full educational QA review the year following a change in the educational provider.

Exemplary I—An educational program with an overall average QA score of 7.0 or higher receives Exemplary I status and will not have an on-site QA visit for one year. A JJEEP reviewer will call the school district contract manager to confirm the program's self-report information. During the subsequent second and third years, these programs will submit self-reports and receive one-day reviews of only critical benchmarks.

Exemplary II—An educational program with an overall average QA score of 6.5 or higher receives *Exemplary II* status and will participate in abbreviated (one-day) reviews of only the critical benchmarks for the next two years.

For state agency and annual reporting purposes, the QA scores for those programs that receive exemplary status are carried over each year for the duration of their exemplary status until they receive another full educational QA review.

QA Review Methods

The JJEEP QA review process is evidence-based, using the same data sources to evaluate the quality of educational services provided in each Department of Juvenile Justice (DJJ) educational program. To determine QA ratings, reviewers consider the preponderance of evidence from multiple sources, such as self-report documents; files maintained on site; interviews of educational program and school district administrators, support personnel, teachers, and students; and observation of classrooms, educational activities, and services.

Daily communication with stakeholders is a crucial component of the on-site review; discussion of preliminary findings occurs informally throughout the review process. Reviewers identify issues, make recommendations, and answer questions related to educational standards. This provides all stakeholders the opportunity to identify problematic areas and provide the reviewer with additional information that may impact the preliminary ratings.

Recommendations and commendations, as appropriate, are identified in the QA report mailed to the school district superintendent, the school district contract manager, and the lead educator.

QA Rating Guidelines

The educational QA process evaluates the quality of educational services provided to students since the last QA review or for the entire year, depending on the review schedule. External factors affecting educational quality may be identified in the QA report. Educational personnel should retain documentation to verify situations or circumstances beyond the control of the educational provider and the school district.

Preliminary QA ratings presented on the last day of the on-site review are subject to final determination upon review by additional Juvenile Justice Educational Enhancement Program (JJEEP) staff and Department of Education (DOE) personnel. To ensure consistency among reviewers, at least two other JJEEP reviewers and the QA review director reviews each QA report.

Prior to assessing the **overall quality** of an indicator, reviewers determine whether minimum requirements are met in each benchmark. Failure to meet minimum requirements for a single *critical* benchmark (identified by boldfaced type) results in a *Partial* or *Nonperformance* (3-0) rating.

These 11 benchmarks have been identified as **critical** to satisfactory performance:

<u>1.1</u>	Enrollment	<u>8.2</u>	Exceptional student education
<u>2.1</u>	Entry academic assessment		(ESE) process
<u>3.1</u>	Individual academic plans (IAPs)	<u>9.1</u>	Adequate instructional time
<u>3.3</u>	Individual educational plans (IEPs)	<u> 10.1</u>	Teacher certification
<u>5.2</u>	Substantial academic curriculum	<u>13.2</u>	Data management
6.1	Explicit reading instruction	<u>13.6</u>	Contract management oversight

Additionally, an indicator may receive a *Partial* rating (even if all critical benchmarks are met) if the overall quality of the indicator is not satisfactory. Failure to meet minimum requirements for a single *noncritical* benchmark results in an indicator rating of no higher than a *Satisfactory 5*.

QA Rating Scale

Superior Performance – Rating of 7, 8, or 9

The expected outcome of the indicator is clearly being met; the program exceeds the overall requirements of the indicator through an innovative approach, extended services, or demonstrated program-wide dedication to the overall performance of the indicator.

Satisfactory Performance – Rating of 4, 5, or 6

The expected outcome of the indicator is clearly being met; some minor exceptions or inconsistencies in meeting specific benchmarks may be evident.

Partial Performance – Rating of 1, 2, or 3

The expected outcome of the indicator is not being met, and frequent exceptions and inconsistencies in meeting specific benchmarks are evident.

Nonperformance – Rating of 0

The expected outcome of the indicator is clearly not being addressed.

If a school district contract manager or educational provider feels the educational QA review was conducted unfairly, he/she may submit a letter to the JJEEP QA Review Director stating specific concerns. JJEEP and DOE staff, as necessary, will address these concerns, and the QA review director will notify the school district contract manager and the educational provider of the outcome.

System Improvement Process

The purpose of the system improvement process is for the Juvenile Justice Educational Enhancement Program (JJEEP) staff to increase time for technical assistance (TA) to lower-performing programs to improve their educational services and student performance. To meet this goal, JJEEP and the Department of Education (DOE) have developed and implemented a comprehensive system of corrective action and TA. Technical assistance, which is guided by research in current best practices, is integrated into all of JJEEP's activities.

Procedures to address deficiencies that do not require corrective action

The JJEEP reviewer will report deficiencies that may result in a failing indicator score(s) to the educational program and school district personnel present at the exit meeting the last day of the quality assurance (QA) review.

- Programs that receive a *Partial* (0 to 3) rating in any indicator, but receive *Satisfactory* standard ratings, will receive written documentation of educational deficiencies and specific and direct corresponding recommendations in their QA reports from DOE.
- Programs should utilize all available resources (i.e., school district and DOE resources) to assist them in correcting deficiencies.
- The school district and the program are expected to address all deficiencies and corresponding recommendations noted in the QA report prior to the following year's QA review.

Corrective Action Process

This process facilitates the collaborative efforts of program and school district personnel to identify and correct systemic problems that are contributing to unsatisfactory QA ratings.

Programs that receive a below satisfactory rating in one or more of Standards 1, 2, or 3 will receive a corrective action plan (CAP).

School districts that receive a below satisfactory rating for Standard 4 for two or more consecutive years will receive a CAP.

To complete a CAP, programs and/or school districts must establish a corrective action team that includes the lead educator, the school district contract manager (or official designee), and others who relate to the identified areas requiring corrective action. JJEEP and DOE staff provide assistance as needed.

The school district is responsible for ensuring that CAPs are completed and returned to JJEEP within 90 days of the date of the official notification letter from DOE. School districts must meet the State Board of Education (SBE) rule timelines for the implementation of CAPs.

If a program fails to submit its CAP by two weeks after the due date, the QA review director sends a letter informing the lead educator, the contract manager, the school district superintendent, and the DOE that the CAP has not been submitted. DOE staff will send a follow-up letter to the contract manager and the superintendent if a response has not been received four weeks after the original CAP due date.

The school district superintendent verifies that the CAP has been implemented by signing the CAP implementation form and submitting it to the QA director at JJEEP. This form must be submitted within six months of the date of the official notification letter from DOE.

Juvenile Justice Educational Enhancement Program (JJEEP) staff conduct a final follow-up of corrective action plan (CAP) implementation during the following year's quality assurance (QA) review and note in their QA reports progress that school districts and programs are making in areas identified in their CAPs.

Programs that fail overall or fail the same standard two consecutive years will receive more intensive follow-up or assistance from the Department of Education (DOE).

The following tables outline the corrective action process for programs and school districts.

Program CAPs		
QA Review Cycle	Trigger	Action
Year 1	Fail Standard 1, 2, or 3	CAP required
Year 2	Fail the same standard for two consecutive years	CAP required DOE notified to provide assistance/intervention and/or sanctions
Year 3+	Fail the same standard for three (or more) consecutive years	CAP required Program remains on DOE list for assistance/intervention and/or sanctions

School District CAPs		
QA Review Cycle	Trigger	Action
Year 1	Fail Standard 4	Deficiencies noted in QA report
Year 2	Fail Standard 4 for two consecutive years	CAP required
Year 3	Fail Standard 4 for three consecutive years	CAP required DOE notified to provide assistance/intervention and/or sanctions
Year 4+	Fail Standard 4 for four (or more) consecutive years	CAP required School district remains on DOE list for assistance/intervention and/or sanctions

JJEEP and/or DOE staff will provide TA to a program and/or a school district required to complete a CAP.

Most TA is provided during the on-site QA review and through the recommendations in the written QA reports. Contact with program and school district staff is ongoing via mail, fax, telephone, and e-mail (answering questions, clarifying Florida policies, assisting programs in networking with other programs, and providing samples of exemplary forms and processes used by other Department of Juvenile Justice [DJJ] programs).

Technical Assistance Criteria

New Programs

School district contract managers are responsible for notifying the Juvenile Justice Educational Enhancement Program (JJEEP) within 30 days of notification that a new Department of Juvenile Justice (DJJ) program is being placed in their school districts.

To provide technical assistance (TA) a JJEEP reviewer may:

- 1. Be assigned to a new program by the JJEEP QA Training Director
- 2. Complete a TA request form and contact program and school district personnel to determine program needs and to plan the on-site visit
- 3. Conduct initial TA and a mock QA review and submit a written report to the QA Training Director who sends it to the Department of Education (DOE)
- 4. Identify needs for TA follow-up and develop a schedule for delivering support services as needed

The first full QA review for a new program should not occur earlier than six months following the mock QA review or the last on-site TA visit. (The same reviewer will not conduct both the mock QA review and the program's first full review.)

Education Provider Change

School district representatives should inform JJEEP within two weeks of notification of an educational provider change.

A program with an educational provider change may receive TA prior to its QA review based on the identified needs of the educational program.

Corrective Action Follow-up

A program that fails one of Standards 1, 2, or 3 but has a passing overall average score (4.00 or higher) will receive a corrective action plan (CAP) and follow-up TA.

The reviewer (and peer reviewers when appropriate) will provide intervention strategies, networking, and other resources based on the needs of the program and may contact school district personnel if the program needs additional assistance.

A school district that fails Standard 4 for two consecutive years will receive a CAP and follow-up TA.

Failing Programs

A program with an average overall score of less than 4.00 will receive a CAP and a TA visit in which:

- 1. The JJEEP reviewer and a DOE representative (as appropriate) meets with the CAP team to assist with plans to correct the deficiencies identified in the QA report
- The reviewer may conduct a needs assessment with school district and program administrators, teachers, and students and report the results to the school district and the program
- 3. The reviewer conducts follow up TA as needed

DOE Assistance

A program that fails the same standard for two consecutive years will receive a corrective action plan (CAP) and may receive assistance/intervention and/or sanctions by the Department of Education (DOE). A program that fails the same standard for three or more consecutive years will receive a CAP and remain on the DOE intervention/sanctions list.

A school district that fails Standard 4 for three consecutive years will receive a CAP and may receive assistance/intervention and/or sanctions by the DOE. A school district that fails Standard 4 for four or more consecutive years will receive a CAP and remain on the DOE intervention/sanctions list.

When a program and/or school district is identified as needing assistance/intervention and/or sanctions, Juvenile Justice Educational Enhancement Program (JJEEP) staff may facilitate meetings with all relevant parties, including JJEEP administrators, DOE representatives, school district officials, provider personnel, program leadership, and Department of Juvenile Justice (DJJ) staff when appropriate. Through this collaboration, programs and school districts should identify the systemic problems associated with poor performance, appropriate solutions, and parties responsible for implementation of the CAP. This process may result in a monitoring plan from the DOE.

Intervention and sanctions referenced in the State Board of Education Rules

Rule 6A-6.05281(10), Florida Administrative Code (FAC.), provides for intervention and sanctions.

Intervention

- Technical assistance to the program
- Follow-up educational program review

Sanctions

- Public release of unsatisfactory findings, assistance/interventions, and/or corrective actions proposed
- Assignment of a monitor, a master, or a management team to address identified deficiencies paid for by the local school board or private provider (if included in the contract)
- Reduction in payment or withholding of state and/or federal funds

Should these sanctions prove to be ineffective in improving the quality of the program, the State Board of Education may require further actions, including revocation of current contracts, requirements for specific provider contracts, and/or transfer of responsibility and funding for the educational program to another school district.

Educational Standard One: Transition

The transition standard is composed of four indicators that address entry, on-site, and exit transition activities. Transition activities ensure that students are placed in appropriate educational programs that prepare them for successful re-entry into community, school, and/or work settings.

Indicator 1: On-Site Transition Services

The expected outcome of this indicator is that the program assists students with re-entry into community, school, and/or work settings through guidance and transition services.

Indicator 2: Testing and Assessment

The expected outcome of this indicator is that entry assessments are used to diagnose students' academic and career/technical strengths, weaknesses, and interests to address the individual needs of the students and that exit assessments and state assessments are used to evaluate the performance of students in juvenile justice schools.

Indicator 3: Student Planning

The expected outcome of this indicator is that academic and transition planning is designed and implemented to assist students in maximizing academic achievement and experiencing successful transition back to school and the community.

Indicator 4: Community Reintegration

The expected outcome of this indicator is that transition planning activities are designed and implemented to facilitate students' transition from a Department of Juvenile Justice (DJJ) program to the community, which may include school, peer groups, employment, and family reintegration.

Indicator 1: On-Site Transition Services Intent

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Notes

The expected outcome of this indicator is that the juvenile justice school assists students with re-entry into community, school, and/or work settings through guidance and transition services.

Process Guidelines—The following benchmarks represent the major elements of the indicator used to gather evidence to determine whether the indicator's intent is being met.

The program has transition activities that include:

- <u>1.1</u> Enrolling students in appropriate courses in the management information system (MIS) upon entry based on past records, entry assessment scores, and Florida Comprehensive Assessment Test (FCAT) results (Courses must be grade-appropriate and include English/language arts, reading, math, social studies, and science as needed for student progression or high school graduation
- 1.2 Advising all students with regard to their abilities and aptitudes, educational and occupational opportunities, personal and social adjustments, diploma options, "major" areas of interest, post-secondary opportunities, and educational status and progress
- 1.3 Documenting that an educational representative who is familiar with the students' performance participates in exit staffings or transition meetings and assists students with successful transition to their next educational or career/technical placements
- 1.4 Documenting transmittal of students' educational exit packets to the transition contacts in their receiving school districts **prior** to their exit (Exit packets shall include, at a minimum, a cumulative transcript reporting credits earned prior to and during commitment, school district withdrawal forms with grades in progress, current individual educational plans [IEPs] and/or individual academic plans [IAPs], exit plans, and career education certificates and diplomas earned at the program.)

Benchmark 1.2 and the reading enrollment requirement are not applicable to programs that only serve students fewer than 40 calendar days. For programs serving students for fewer than 40 calendar days, the educational component may be limited to tutorial activities and career employability skills.

QA Review Methods

- Review all self-report information
- Review current educational files, closed files, educational exit packets, records requests, MIS enrollment, course schedules, prior records, documented transmittal of records (e.g., fax or mail receipts), progress monitoring plans, IAPs, transition plans, and other appropriate documentation
- Interview transition specialist, registrar, guidance counselors, treatment team members, other appropriate personnel, and students

Educational staff should access students' educational records in their commitment packets prior to requesting records from their previous placements. Documented records requests (by fax or electronic access) must be made within five school days of student entry, and follow-up requests should be made as needed. (Fax transmittal receipts should be retained.) Electronic educational records maintained on site are acceptable.

Out-of-county students' records should be requested through multiple sources, such as the Florida Automated System for Transferring Educational Records (FASTER), juvenile probation officers, detention centers, previous school districts, and/or students' legal guardians. Records requested should include current transcripts, academic plans, withdrawal forms, progress monitoring plans, entry/exit assessments, school district course schedules, Section 504 plans, and exceptional student education (ESE) records.

Programs must provide courses for credit and/or student progression leading toward high school graduation throughout the 250-day school year, including summer school. Middle school students must be enrolled in language arts, math, science, and social studies.

All middle and high school students who scored Level 1 in reading on the Florida Comprehensive Assessment Test (FCAT) must be enrolled in intensive reading courses until they score at least a Level 2 or have completed a credit in intensive reading during the current school year. *Disfluent* Level 2 middle and high school students must be served in an intensive reading course taught by a teacher who has reading certification or endorsement; *fluent* Level 2 students may be served in a content area course taught by a teacher who has reading certification or endorsement or has completed the Florida Online Reading Professional Development (FOR-PD) or other version of the school district-approved Reading Endorsement Competency 2 and the Content Area Reading Professional Development (CAR-PD) Academy. Students who score Level 3 or higher should not be enrolled in an intensive reading course unless the school district comprehensive reading plan indicates otherwise. If FCAT scores are unavailable, students' enrollment in reading should be determined by following the criteria in the school district comprehensive reading plan or the Just Read, Florida! Student Reading Placement chart at http://www.justreadflorida.org/educators.asp. All students in grades 11 and 12 who have not passed the FCAT reading test must be enrolled in an intensive reading course.

Intensive math, intensive English, and reading courses are for elective credit only. Only those students who are eligible to graduate but have not passed the FCAT may take these courses instead of science and social studies. Graduation requirements now include four credits in math and selection of a major area of interest beginning with 9th grade students enrolled in 2007.

All students should have easy and frequent access to comprehensive guidance/advising services. Students should be able to articulate their credits earned, grade levels, and diploma options. Students interested in obtaining a General Educational Development (GED) diploma should receive counseling regarding the benefits and limitations of this option.

Educational representatives should document their participation in exit transition meetings in person or via written input. Transition contacts in students' receiving school districts determine students' next educational placements based on the school district's transition protocol. The program should forward students' educational records to the transition contacts, the parents, and the re-entry counselors (as appropriate). For school district transition contacts information, access http://www.criminologycenter.fsu.edu/jjeep/contacts-transition.php.

Documentation of transmittal of all the required information might include management information system (MIS) transmittal, certified mail receipts, fax transmittal verifications, and/or signatures of receipt. Academic history screens, handwritten credits, or verbal assurances of grade promotions are not acceptable. Students' withdrawal grades should be averaged into their current semester grades from the program and one-half credit should be awarded as appropriate (see Florida Statute 1003.436). Cumulative transcripts must be requested after students' exit meetings 14 days prior to their exit and transmitted to the transition contacts.

Superior Performance	7	8	9
Satisfactory Performance	4	5	6
Partial Performance	1	2	3
Nonperformance			0

Indicator 2: Testing and Assessment Intent

The expected outcome of this indicator is that entry assessments are used to diagnose students' academic, career, and technical strengths, weaknesses, and interests to address students' individual needs and that exit assessments are used to evaluate the performance of students in juvenile justice schools.

Process Guidelines—The following benchmarks represent the major elements of the indicator used to gather evidence to determine whether the indicator's intent is being met.

The program's testing and assessment practices include administering:

- **2.1** The Basic Achievement Skills Inventory (BASI) for reading, language arts, and mathematics within 10 school days of student entry into the facility
- 2.2 Career and technical aptitude assessments and/or career interest surveys that are used to enhance employability and career/technical instruction within 10 school days of student entry into the facility
- 2.3 The BASI for reading, language arts, and mathematics to all exiting students who have been in the program for 45 or more school days and documenting the transmittal of entry and exit BASI growth scale value to the school district for management information system [MIS] reporting or reporting the scores directly into the MIS

Programs that serve students fewer than 45 school days are not required to administer the BASI but should administer an appropriate entry assessment for reading, writing/language arts, and math for instructional planning.

Benchmarks 2.2 and 2.3 are not applicable to programs that only serve students fewer than 40 calendar days.

Notes

OA Review Methods

- Review student educational files, assessments, MIS records, and other appropriate documentation
- Interview personnel responsible for testing procedures, other appropriate personnel, and students
- Verify that the assessments used are appropriate for the areas to be assessed and for the ages and grade levels of the students

Programs should administer the designated common assessment according to the administrative guidelines to students who enter the facility after July 1, 2006. The BASI assessment should **only** be administered at entry, at exit, and at students' one-year anniversary date of enrollment as appropriate. Programs may use prior results from the same assessment if they are recent (according to the assessment's administrative guidelines) and if the program's instructional personnel determine that the scores are accurate. Assessments shall be appropriate for the student's age, grade, language proficiency, and program length of stay and shall be nondiscriminatory with respect to culture, disability, and socioeconomic status. All academic assessments must be administered according to the test publisher's guidelines and in an appropriate testing environment by a trained administrator.

To diagnose students' needs and accurately measure students' progress, academic and career assessments should be aligned with the program's curriculum. Instructional personnel should have access to assessment results regarding students' needs, abilities, and career interests and aptitudes. Career assessment results should be used to determine student placement in career and technical programming, when appropriate, and to guide students in career decision making.

Career assessments administered should be based on students' current career awareness and address students' varying ability levels. Students under the age of 12 are not required to complete a career assessment. Students who have earned a high school or a General Educational Development (GED) diploma should be administered a career assessment.

The same academic assessments administered at entry should be used to assess all students exiting the program except for students who earn a diploma while at the program. Exit assessments are required for all students who spend 45 or more school days in the program. Students in long-term (more than one year) commitment programs should be administered an exit test using the common assessment on an annual basis as long as he/she has 45 or more school days remaining at the program. If a student has fewer than 45 school days remaining, the program should only administer an exit test to the student.

If a student re-offends within 30 days of exit from the program, the youth's exit assessment should be used as the entry assessment in the next placement. Students who transfer to another Department of Juvenile Justice (DJJ) program after spending at least 45 school days in the program should be administered an exit assessment; in this case, the exit assessment results may be used as the entry assessment scores at the new program and should be entered into the MIS at the new program. Existing entry assessment scores for students transferred within 45 school days may be used at the new program. **Unanticipated transfers should be documented to indicate that exit testing was not possible**.

Programs should use the growth scale value for management information system (MIS) reporting.

Superior Performance	7	8	9
Satisfactory Performance	4	5	6
Partial Performance	1	2	3
Nonperformance			0

Indicator 3: Student Planning

Intent

The expected outcome of this indicator is that planning is designed and implemented to maximize students' academic achievement and success in transitioning back to their communities and schools.

Process Guidelines—The following benchmarks represent the major elements of the indicator used to gather evidence to determine whether the indicator's intent is being met.

The program has individual student planning activities that include:

- 3.1 Developing for all non-exceptional student education (ESE) students written age/grade-appropriate individual academic plans (IAPs) that
 - Are based on entry assessments, past records, and post-placement goals
 - Are developed within 15 school days
 - Include specific, individualized, and measurable long-term goals for reading, writing/language arts, math, and career/technical areas
 - Include at least two short-term objectives per goal
 - Identify remedial strategies
 - Include a schedule for determining progress
- 3.2 Reviewing students' progress toward achieving their IAP goals and objectives during treatment team or other formal meetings by an educational representative and revising IAPs when needed
- <u>3.3</u> Developing for all special education students measurable annual individual educational plan (IEP) goals and short-term objectives or benchmarks that directly relate to students' identified academic, behavioral, and/or functional deficiencies and needs
- 3.4 Documenting students' progress toward meeting their IEP goals and providing IEP progress reports to parents as often as progress reports are sent home for all students
- 3.5 Developing electronic Personalized Education Plans (ePEPs) for all middle school students who entered grade 6 in the 2006-2007 school year or after based on their aspirations and goals for post-secondary education and possible careers using the online student advising system, Florida Academic Counseling and Tracking for Students (FACTS) via FACTS.org

Benchmark 3.2 and the requirement for short-term objectives, remedial strategies, and a schedule for determining progress on students' IAPs do not apply to programs serving students fewer than 40 calendar days.

QA Review Methods

- Review student educational files, progress monitoring plans, IAPs, IEPs, ePEPs, treatment files, and other appropriate documentation
- Interview instructional, guidance, and transition personnel, other appropriate personnel, and students
- Observe students' exit staffings and treatment team meetings, when possible

Notes

Rule 6A-6.05281, FAC. requires that all Department of Juvenile Justice (DJJ) commitment, day treatment, or early delinquency intervention programs develop individual academic plans (IAPs) that include all the components listed in Benchmark 3.1. Long-term goals focus on instruction over an extended period of time (length of stay at the program) that are specific, attainable, and measurable. Entry assessment scores, past records, and post-placement goals should be used in the development of students' long-term IAP goals. Career goals should focus on career interest/employability skills assessment results.

Short-term instructional objectives are sub-steps or intermediate steps toward mastering a long-term goal. Each long-term goal should have at least two short-term objectives that specifically state what the student should know and be able to perform in relationship to the long-term goal.

IAPs must include evaluation criteria, procedures, and schedules for determining progress based on accurate assessments, resources, and instructional strategies. Additionally, remedial strategies to assist students in reaching their academic and career goals must be identified on their IAPs.

Students who have a high school diploma or the equivalent are not required to have IAPs but must be provided structured activities, such as serving as a peer tutor (if appropriate), career exploration, and participation in career/technical instruction or online college courses that address their individual needs. Career goals should be developed for these students.

Students should participate in the development, the review, and the revision of their IAPs and IEPs (individual performance contracts, treatment plans, progress monitoring plans, or other appropriate documents that include long-term educational goals and short-term instructional objectives for students). IAPs or individual educational plans (IEPs) for ESE students may substitute for progress monitoring plans if they address all of the required components.

Instructional personnel should use IAPs, IEPs, or progress monitoring plans for instructional planning and for tracking students' progress. IAPs for students performing at or above grade level must include appropriate goals and objectives but do not need to identify remedial strategies. IEPs for special education students should be individualized, include all information required by federal and state laws, and address students' academic, behavioral, and/or functional goals and objectives as appropriate. IEP short-term objectives or benchmarks should be written for students working toward the general Florida Sunshine State Standards (FSSS) based on individual school district's policies. Instructional personnel should have access to their students' IAPs/IEPs.

The students and an educational representative should participate in treatment team meetings. Written documentation of students' progress toward achieving their IAP goals should be submitted to the treatment team if an educational representative is unable to attend the meetings. Proper tracking and documentation of student progress may guide performance-based education that allows students performing below grade level to advance to their age-appropriate placements.

Middle school students' electronic Personal Education Plans (ePEPs) must be signed by the students, their teachers, the guidance counselors/academic advisors, and the parents (if possible). The plans should become a portfolio of information that students update each year with their guidance counselor. *Florida Statute Section* 1003.4156 requires every middle school student to complete an ePEP on FACTS.org to be promoted to high school.

Access information and sample IAPs in the *Transition Guidebook for Educational Personnel in Juvenile Justice Programs* at http://www.criminologycenter.fsu.edu/jjeep/pdf/2005%20Transition%20guidebook.pdf.

Superior Performance	7	8	9
Satisfactory Performance	4	5	6
Partial Performance	1	2	3
Nonperformance			0

Indicator 4: Community Reintegration

Intent

The expected outcome of this indicator is that transition-planning activities are designed and implemented to facilitate students' transition from a Department of Juvenile Justice (DJJ) program to the community, which may include school, peer groups, employment, and family reintegration.

Process Guidelines—The following benchmarks represent the major elements of the indicator used to gather evidence to determine whether the indicator's intent is being met.

The program has community reintegration activities that include:

- 4.1 Soliciting and documenting participation from parents, families, and representatives from the communities to which students will return that is focused on transition planning and activities
- 4.2 Developing age-appropriate educational exit transition plans (with input from an educational representative at students' final exit staffings) that accurately identify, at a minimum, students' desired diploma options, anticipated next educational placements, post-release educational plans, aftercare providers, job or career/technical training plans, and the parties responsible for implementing the plans
- 4.3 Notifying the transition contacts in students' receiving school districts at least one week prior to their scheduled release from the program

Benchmark 4.1 requirements are not applicable to programs that only serve students fewer than 40 calendar days.

Notes

QA Review Methods

- Review closed files, treatment team/transition team notes, and educational exit transition plans
- Interview transition contact, guidance counselors, treatment/transition team members, other appropriate personnel, and students
- Observe students' exit staffings and treatment team meetings, when possible

The students, the parents/guardians, the juvenile probation officers (JPOs), the aftercare/re-entry counselors, zoned school personnel, other stakeholders, and educational representatives should participate in students' treatment/transition team meetings. All stakeholders should be informed about students' needs before they return to their home, school, and/or community settings. Education personnel and treatment staff should retain evidence of solicitation of family and community participation.

Transition services for in-county students should include contacting the school district transition contacts to identify students' appropriate next educational placements. Information provided to the transition contacts should include the student's name, date of birth, name of the sending program, expected release date, and contact information for requesting records. **Determination of students' next educational placements should be coordinated by the receiving school district's transition contact and follow the school district protocol for students transitioning from a juvenile justice or prevention program.** If the transition contact informs the sending school of a student's next educational placement prior to his/her departure from the program, efforts should be made to contact the representatives of the receiving school to ensure students' successful transition.

Transition services should address post-release activities, such as post-secondary education, career/technical education, employment, continuing and adult education, adult services, independent living, and community participation.

The students, the parents/guardians, and educational representatives should participate in exit plan development at all transition meetings in person or via telephone or e-mail. Parties responsible for implementing the exit transition plans may include the parents/guardians, the JPOs, the aftercare/re-entry counselors, the zoned school personnel, and/or mentors.

Unanticipated transfers should be documented to indicate that exit planning was not possible.

Access more information in the *Transition Guidebook for Educational Personnel in Juvenile Justice Programs* at http://www.criminologycenter.fsu.edu/jjeep/pdf/2005%20Transition%20guidebook.pdf .

See the school district transition contacts list: http://www.criminologycenter.fsu.edu/jjeep/contacts-transition.php
Each school district is responsible for updating its transition contact information.

Superior Performance	7	8	9
Satisfactory Performance	4	5	6
Partial Performance	1	2	3
Nonperformance			0

Educational Standard Two: Service Delivery

The service delivery standard is composed of four indicators that address curriculum, reading, instructional delivery, exceptional student education (ESE), and educational support services. Service delivery activities ensure that students are provided with educational opportunities that will best prepare them for successful re-entry into community, school, and/or work settings.

Indicator 5: Academic Curriculum and Instruction

The expected outcome of this indicator is that students have the opportunity to receive an education that focuses on their assessed educational needs and is appropriate to their future educational plans, allowing them to progress toward obtaining high school diplomas or the equivalent.

Indicator 6: Reading Curriculum and Instruction

The expected outcome of this indicator is that students who have reading deficiencies are identified and provided with direct reading instruction and services that address their strengths, weaknesses, and abilities in the five construct areas of reading.

Indicator 7: Employability and Career Curriculum and Instruction

The expected outcome of this indicator is that students have the opportunity to acquire the skills necessary to transfer to a career and technical institution after release and/or obtain employment.

Indicator 8: Specially Designed Instruction and Related Services

The expected outcome of this indicator is that programs provide equal access to education for all students, regardless of functional ability, disability, or behavioral characteristics.

Indicator 5: Academic Curriculum and Instruction Intent

Notes

The expected outcome of this indicator is that students have the opportunity to receive an education that focuses on their assessed educational needs and is appropriate to their future educational plans, allowing them to progress toward obtaining high school diplomas or the equivalent.

Process Guidelines—The following benchmarks represent the major elements of the indicator used to gather evidence to determine whether the indicator's intent is being met.

The program offers academic curriculum and instruction through:

- 5.1 Required diploma options that include standard, special, General Educational Development (GED), and GED Exit Option, as appropriate
- 5.2 A substantial year-round curriculum designed to provide students with educational services based on the Florida Course Code Directory and Instructional Personnel Assignments, descriptions of the courses in which students are enrolled, and the Florida Sunshine State Standards (FSSS)
- 5.3 Individualized instruction and a variety of instructional strategies that are documented in lesson plans and demonstrated in all classroom settings; instruction that is based on individual academic plans (IAPs), individual educational plans (IEPs), and students' ability levels in reading, writing, and mathematics for all content areas being taught; and a variety and balance of targeted and appropriate teaching strategies to accommodate students' auditory, visual, kinesthetic, and/or tactile learning styles

For programs with duration of fewer than 40 calendar days, the educational component may be limited to tutorial activities and career employability skills.

QA Review Methods

- Review students' educational files, work folders, course schedules, class schedules, curriculum documents and materials, lesson plans, and other appropriate documentation
- Interview instructional personnel, educational administrators, other appropriate personnel, and students
- Observe educational settings, activities, and instruction

Courses and activities should be age-appropriate and based on students' individual needs and post-placement goals. Programs should prepare each student so that he/she has the opportunity to obtain a high school diploma through his/her chosen graduation program.

The General Educational Development (GED) and the GED Exit Option diploma options should be offered to students who meet the criteria. GED testing preparation materials should be available to all students who choose these diploma options and may be integrated and/or modified to best meet students' needs. Students must be at least 18 years old or (if 16 or 17 years old) have obtained an age waiver before being provided the opportunity to take the GED test.

A substantial curriculum will be used to meet state course descriptions and will not consist only of supplemental materials. The curriculum may be offered through a variety of scheduling options, such as block scheduling or performance-based education or by offering courses at times of the day that are most appropriate for the program's planned activities.

All curricula must address students' multiple academic levels. Instructional personnel should use long-term goals and short-term instructional objectives in students' individual academic plans (IAPs) and individual educational plans (IEPs) to guide individualized instruction and to provide educational services. Teachers should have knowledge of the content of their students' IEPs/IAPs.

Individualized instruction should include direct instruction (teacher-led instruction through explanation or modeling, followed by guided practice and independent practice) and be delivered in a variety of ways, including one-on-one instruction, computer-assisted instruction (CAI), thematic teaching, team teaching, experiential learning, cooperative learning, audio/visual presentations, lectures, group projects, and hands-on activities.

Superior Performance	7	8	9
Satisfactory Performance	4	5	6
Partial Performance	1	2	3
Nonperformance			0

Indicator 6: Reading Curriculum and Instruction Intent

The expected outcome of this indicator is that students who have reading deficiencies are identified and provided with direct reading instruction and services that address their strengths, weaknesses, and abilities in the five construct areas of reading.

Process Guidelines—The following benchmarks represent the major elements of the indicator used to gather evidence to determine whether the indicator's intent is being met.

The program provides reading instruction and services through:

- **6.1** Explicit reading instruction that
 - Addresses students' reading goals and objectives in their individual academic plans (IAPs), individual educational plans (IEPs), or progress monitoring plans
 - Includes more than one class period of reading intervention (if required by the school district comprehensive reading plan) for disfluent secondary level students based on school district fluency scores
 - Uses curricula identified in the current school district comprehensive reading plan
- 6.2 Progress monitoring using assessments identified in the school district comprehensive reading plan and reporting the data to the Department of Education (DOE) three times a year
- 6.3 Reading opportunities and literacy enrichment activities during the school day
- 6.4 Diagnostic reading assessment(s) identified in the school district comprehensive reading plan administered to students who are not progressing in reading based on progress monitoring data to
 - Determine students' reading deficiencies in the five construct areas
 - Modify students' initial reading goals, objectives, and remedial strategies based on the assessment results

Programs that serve students fewer than 40 calendar days are only required to meet benchmark 6.3.

QA Review Methods

- Review the school district comprehensive reading plan, progress monitoring data, student educational files, assessment tests, MIS records, IAPs, progress monitoring plans, and other appropriate documentation
- Interview personnel responsible for assessments, the reading teacher, other appropriate personnel, and students
- Observe educational settings, activities, and instruction to verify that the assessments used are appropriate for the areas to be assessed and for the ages and grade levels of the student

Notes

Students who do not have reading deficiencies should be provided opportunities for reading practice and enrichment activities in their regular English/language arts or reading curriculum. These services are evaluated under Indicator 5: Academic Curriculum and Instruction.

Curriculum placement testing should be completed if required by the curriculum approved for use in the school district comprehensive reading plan.

The program's reading curricula should follow the school district comprehensive reading plan approved by Just Read, Florida! for the current school year, be age- and grade-appropriate, address the five areas of reading, and have evidence that it is effective with at-risk populations. Explicit reading instruction must be provided via a variety of strategies and should be aligned with the school district comprehensive reading plan.

Students' reading progress should be monitored at least three times per year (for Survey periods 2, 3, and 5) and reported through the Progress Monitoring and Reporting Network (PMRN) or automated student databases system. All schools reporting through the PMRN must register at http://www.fcrr/pmrn/index.htm to enter progress monitoring scores; there is no automatic registration. For more information or for assistance with PMRN registration, contact a support specialist at (850) 644-0931 or at helpdesk@fcrr.org.

All students should have frequent access to an abundant supply of leisure reading materials aligned with school district policy. Reading enrichment activities may include whole class novel reading with discussion, newspaper activities, book clubs, projects related to books read, reading of plays, role playing based on a book, written book reviews, and sustained silent reading.

A reading diagnostic assessment that addresses the five construct areas should be available to assess students who have reading deficiencies and have shown little improvement in reading skill development after reading intervention strategies have been implemented. (Diagnostic assessment of phonemic awareness deficiencies is not necessary for students who score at or above grade level on the phonics portion of the reading diagnostic assessment.) An individual who has had the appropriate training should be available to administer the assessment(s).

For more information on reading diagnostic assessment, please refer to *Diagnostic Instruments Appropriate for Primary and Secondary Levels* at http://www.firn.edu/doe/bin00014/progress/diagnostic.pdf.

Superior Performance	7	8	9
Satisfactory Performance	4	5	6
Partial Performance	1	2	3
Nonperformance			0

Indicator 7: Employability and Career Curriculum and Instruction

Intent

The expected outcome of this indicator is that students may acquire the skills necessary to transfer to a career/technical institution and/or obtain employment after his/her release.

Process Guidelines—The following benchmarks represent the major elements of the indicator used to gather evidence to determine whether the indicator's intent is being met.

Type 1 programs provide curricular activities in educational settings based on students' entry assessments, individual academic plans (IAPs), and individual educational plans (IEPs) that:

- 7.1 Address employability, social, and life skills through courses offered for credit or integrate the skills into other courses already offered for credit; curricula must be based on state and school board standards, and instruction must follow course descriptions
- 7.2 Include a career and education planning course in grades 7 or 8 that provides students career exploration opportunities and resources
- 7.3 Are delivered through individualized instruction and a variety of instructional strategies that are documented in lesson plans and demonstrated in all classroom settings
- 7.4 Address employability, social, and life skills instruction and career exploration or the hands-on technical training needs of every student who has received a high school diploma or its equivalent

Type 2 programs provide curricular activities in educational settings based on students' entry assessments, IAPs, and IEPs that:

- 7.5 Provide all students with a broad scope of career exploration and prerequisite skill training based on their abilities/interests/aptitudes
- 7.6 Offer instruction and courses for credit and follow course descriptions or career education course requirements

Type 3 programs provide curricular activities in educational settings based on students' entry assessments, IAPs, and IEPs that:

- 7.7 Provide access for all students, as appropriate, to hands-on career and technical training, career and technical competencies, and the prerequisites needed for entry into a specific occupation
- 7.8 Offer instruction and courses for credit and follow course descriptions or career education course requirements

OA Review Methods

- Review students' educational files, work folders, and course schedules; class schedules; curriculum documents and materials; lesson plans; and other appropriate documentation
- Interview instructional personnel, educational administrators, other appropriate personnel, and students
- Observe educational settings, classroom activities, and instruction

Notes

This indicator addresses the requirements outlined in the Department of Education (DOE) and the Department of Juvenile Justice (DJJ) Multiagency State Plan for Career Education for Youth in DJJ Educational Facilities. Career education types by program are available at http://www.djj.state.fl.us/Education/education_status.html.

Type I programs—Career curriculum and activities may be offered as specific courses, integrated into one or more core courses offered for credit, and/or provided through thematic approaches. These should include employability and social skills instruction appropriate to students' needs; lesson plans, materials, and activities that reflect cultural diversity; character education; and skills training related to health, life management, decision making, interpersonal relationships, communication, lifelong learning, and self-determination. Fine or performing arts should be offered to assist students in attaining the skills necessary to make a successful transition back into community, school, and/or work settings.

Courses and activities should be age-appropriate. Courses in employability, social skills, and life skills include, but are not limited to:

- Employability skills for youth
- Personal, career, and school development (PCSD)
- Peer counseling
- Life management skills
- Physical education (P.E.), health, and fine arts

Type 2 programs—Career curriculum includes Type 1 program course content in addition to the areas described in these benchmarks. Exploring and gaining knowledge of a wide variety of occupational options and the levels of effort required to achieve them are essential. Prerequisite skill training refers to helping students understand the particular skills needed to be successful in specific careers. Instruction should focus on career exploration based on students' interests and aptitudes, job seeking skills, coping capabilities, and conflict resolution.

Type 3 programs—Career curriculum includes Type 1 program course content in addition to the areas described in these benchmarks, but does not include Type 2 requirements. All students in Type 3 programs should have appropriate access to hands-on career and technical programs, direct work experiences, job shadowing, and youth apprenticeship programs, as appropriate. (Appropriateness is determined by age and behavior.) Type 3 career education programs should have evidence of career and technical curricula that offers hands-on courses and training in which students may earn certificates of completion. Occupational completion points (OCPs) can be used to document completion of career/technical education.

Students who have obtained a high school diploma or its equivalent should participate in the educational program's employability, social, and life skills activities and career/technical programs and/or may be able to enroll in community college courses via an articulation agreement.

The Middle School Reform A++ Implementation requires that career and educational planning courses for all 7th or 8th graders include career exploration using the Choices program or a comparable cost-effective program; educational planning using the online student advising system, Florida Academic Counseling and Tracking for Students (FACTS) via FACTS.org; and completion of an electronic Personal Education Plan (ePEP).

Florida Ready to Work is an innovative, workforce education and economic development program that offers a career readiness certificate. This program provides students/jobseekers with a standard credential that certifies their workplace readiness and ability to succeed on the job. The program is funded through the State of Florida. For additional information, call (866) 429-2334 or e-mail ReadytoWork@fldoe.org.

Ц	Superior Performance	7	8	9
	Satisfactory Performance	4	5	6
	Partial Performance	1	2	3
	Nonperformance			0

Indicator 8: Specially Designed Instruction and Related Services

Notes

Intent

The expected outcome of this indicator is that programs provide equal access to education for all students, regardless of functional ability, disability, or behavioral characteristics.

Process Guidelines—The following benchmarks represent the major elements of the indicator used to gather evidence to determine whether the indicator's intent is being met.

The program provides educational support services to all students as needed, including:

- 8.1 Documenting the initiation of the exceptional student education (ESE) process
- **<u>8.2</u>** Completing the ESE process:
 - Reviewing current individual educational plans (IEPs) for students with disabilities and educational plans (EPs) for gifted students to determine whether they are appropriate
 - Convening IEP/EP meetings or following required procedures to amend the plans as soon as possible when the IEP/EP services are not appropriate to meet the students' goals and objectives as written
 - Soliciting and documenting participation from parents in ESE staffings and IEP development; mailing copies of IEPs/EPs to parents who do not attend the meetings
 - Ensuring that all transition-related requirements (including career plans) for students who are 14 or older are addressed in their IEPs
 - Providing an educational representative who is knowledgeable of the
 educational resources within the local school district to serve as the
 local education agency (LEA) representative (The LEA representative
 must meet the criteria noted in the clarification on p. 29.)
- 8.3 Implementing specially designed instruction and related services that are outlined in students' IEPs
- 8.4 Providing services as outlined in the students' plans for English language learners (ELL), students eligible under Section 504, and gifted students

QA Review Methods

- Review IEPs, EPs, Section 504 plans, limited English proficiency (LEP) plans, cooperative agreement and/or contract, student files, records requests, support services consultation logs, and other appropriate documentation
- Interview ESE personnel, educational administrators, instructional and support personnel, other appropriate personnel, and students

Students participating in exceptional student education (ESE) programs should be provided all corresponding services and documentation (i.e., written parental notification and procedural safeguards) required by federal and state laws. Initiation of the ESE process may include continuing ESE services for in-county students, developing course schedules based on their current individual educational plans (IEPs) and educational plans (EPs), enrolling students, recording students' attendance, notifying appropriate personnel of students who require ESE services, and notifying parents regarding IEP/EP review meetings or request to amend IEPs.

The program must document solicitation of parent involvement and reasonable notification (10–14 days prior) to attend IEP/EP meetings. The IEP/EP team must include the parents, the local education agency (LEA) representative, the students' ESE teacher, a general education teacher who teaches the students, the students (as appropriate for gifted students) beginning at age 14, and one who can interpret instructional implications of evaluation results (and who may serve in other roles as well). The meeting may be held without the parent if at least two notices were provided or if the parent responded to the first notice. The program must document (with dates) the mailing of IEPs/EPs to parents who do not attend the meetings.

According to *Rule 6A-6.03028*, *Florida Administrative Code (FAC.)*, IEPs must include a statement regarding diploma options for students beginning in 8th grade, planning for transition services on or before students' 14th birthday, and a statement of transition service needs. For students who are age 16, IEPs must include appropriate measurable post-secondary goals based on age-appropriate transition assessments related to training/education, employment, and independent living skills (if appropriate) and transition services (including courses of study) needed to assist the students in reaching those goals. Transition plans may be written for students before age 14 who are at risk of dropping out of school or who have significant disabilities or complex needs. The transition statements/plans in students' IEPs cannot be used in place of exit transition plans.

According to *Rule 6A-6.03028*, *FAC.*, and *Section 300.321* of *Title 34* of the Code of Federal Regulations, an LEA representative is a "representative of the school district who is qualified to provide or supervise the provision of specially designed instruction to meet the unique needs of students with disabilities, is knowledgeable about the general curriculum, and is knowledgeable about the availability of resources of the school district." The students' ESE teacher may also serve as the LEA representative if he/she meets the criteria; non-school district employees must obtain written approval from the school district ESE director to serve as the LEA representative.

ESE teachers cannot serve as both the ESE teacher and the general education teacher in the same classroom. Students who are on the special diploma track must be served in an appropriate model: co-teaching, ESE support facilitation, or self-contained classroom. For more information on ESE service delivery models, refer to the Florida Course Code Directory.

Students who are English language learners (ELL), eligible under Section 504, or gifted and who have corresponding plans to address these needs, must be provided all of the services indicated on those plans, including mental and physical health services. Students' support and educational services should be integrated, and related services, accommodations, and modifications for appropriate students should be documented. ELL students should have current limited English proficiency (LEP) plans to address their language needs. Consultative services should be provided to instructional personnel who serve ESE students and to students in accordance with their IEPs. Consultative logs should document specifically how the student is progressing and what strategies are used to assist the student.

The decision to change services must be addressed during IEP team meetings or by following required amendment procedures based upon current, documented information regarding the students' progress and need for services. A determination regarding gifted services would be an EP team decision. The parent must be provided prior written notice of a proposed change in services before the change occurs, and the IEP/EP must be revised, as appropriate.

Superior Performance	7	8	9
Satisfactory Performance	4	5	6
Partial Performance	1	2	3
Nonperformance			0

Educational Standard Three: Educational Resources

The educational resources standard is composed of four indicators that are designed to ensure that students in juvenile justice educational programs are provided with educational personnel, services, materials, and the environments necessary to successfully accomplish their educational goals and to ensure collaboration and effective communication among all parties involved in the educational programs of juvenile justice facilities.

Indicator 9: Collaboration

The expected outcome of this indicator is that facility staff and school district personnel collaborate to ensure that high quality educational services are provided to at-risk students.

Indicator 10: Educational Personnel Qualifications

The expected outcome of this indicator is that the most qualified instructional personnel are employed to educate students in juvenile justice schools.

Indicator 11: Professional Development and Teacher Retention

The expected outcome of this indicator is that instructional personnel are provided continuing education that will enhance the quality of services provided to at-risk and delinquent students and that strategies are in place to retain highly qualified instructional personnel.

Indicator 12: Learning Environment and Resources

The expected outcome of this indicator is that funding provides for substantial educational services and that students have access to high-quality materials, resources, and an environment that enhances their academic achievement and prepares them for a successful return to school and the community.

Indicator 9: Collaboration

Intent

The expected outcome of this indicator is that facility staff and school district personnel collaborate to ensure high-quality educational services are provided to at-risk students.

Process Guidelines—The following benchmarks represent the major elements of the indicator used to gather evidence to determine whether the indicator's intent is being met.

The program facilitates collaboration to provide:

- <u>9.1</u> A minimum of 300 minutes of daily instruction, or the weekly equivalent
- 9.2 Demonstrated and documented communication among school district administrators, facility administrators, facility staff, and school personnel on a regularly scheduled basis
- 9.3 Varied community involvement that is solicited, documented, and focused on educational and transition activities
- 9.4 Classroom behavioral management procedures that are followed by educational personnel and facility staff, are understood by all students, and include consistent use of reinforcement for positive student behavior

Benchmark 9.3 requirements are not applicable to programs that only serve students fewer than 40 calendar days.

Student participation in off-site community activities is not required for high-risk and maximum-risk programs.

OA Review Methods

- Review the annual school calendar, bell schedule, faculty meeting agendas, management meeting minutes, educational written procedures, volunteer participation documentation, behavior management plan, and other appropriate documentation
- Interview school district administrators, on-site administrators, instructional personnel, students, and other appropriate personnel
- Observe educational settings and faculty meetings, when possible

Notes

Programs must provide a minimum of 240 days per year and 300 minutes of daily instruction (or the weekly equivalent). Time for student movement is not included in the 300 minutes and should be reflected on the schedule. Facility staff and educational personnel should collaborate to ensure that students are in school on time and receive the required instructional minutes. Educational administrators should document steps taken to address issues when facility staff are not transitioning students according to the bell schedule.

Programs must develop and follow a plan to provide continued access to instruction for students who are removed from class for an extensive amount of time due to behavior problems. Exceptional student education (ESE) students who are removed from class must be able to participate in the general educational curriculum and work toward meeting their individual educational plan (IEP) goals and objectives.

It is the responsibility of the on-site educational administrators to ensure that all educational staff are informed about the program and the school district's purpose, policies, expected student outcomes, and school improvement initiatives. Communication among relevant parties (the school district, the Department of Juvenile Justice [DJJ], the providers, and the educational and the program staff) should be ongoing to facilitate smooth operation of the educational program.

Community involvement activities should be integrated into the educational program's curriculum and can be aligned with school-to-work initiatives. Parent involvement should be evident; parents should be involved in successful transition of their student to school and/or employment. School advisory councils (SACs) should include members from the community and parents, when possible.

Community involvement activities should be documented with dates and should be from a variety of sources, such as tutors, mentors, clerical and/or classroom volunteers, career days, guest speakers, and business partners to enhance the educational program and student involvement in the community. Student volunteerism within the program and mentoring/role modeling experiences are also examples of community involvement.

Classroom management should be incorporated into the program's behavior management plan. The term "classroom" refers to any setting or location that is utilized by the program for instructional purposes. Equitable behavior/classroom management includes treating all students fairly, humanely, and according to their individual behavioral needs. Behavior and classroom management policies should be developed and implemented collaboratively by educational personnel and facility staff during instructional delivery activities.

Classroom management procedures should be designed to empower students to become independent learners and to promote positive self-esteem. Instructional personnel and facility staff members should provide positive reinforcement for appropriate student behavior. Where appropriate, individual functional behavior assessment and behavior intervention plans should be used.

Superior Performance	7	8	9
Satisfactory Performance	4	5	6
Partial Performance	1	2	3
Nonperformance			0

Notes

Indicator 10: Educational Personnel Qualifications Intent

The expected outcome of this indicator is that the most qualified instructional personnel are employed to educate students in juvenile justice schools.

Process Guidelines—The following benchmarks represent the major elements of the indicator used to gather evidence to determine whether the indicator's intent is being met.

All instructional personnel:

- 10.1 In core academic areas have professional or temporary Florida teaching certification, a valid statement of eligibility, or proof of accepted application for teaching certification
- 10.2 In noncore academic areas (including social, employability, and career education courses) have teaching certification or document approval to teach through the school board policy for the use of noncertified instructional personnel based on documented expert knowledge or skill

QA Review Methods

- Review educational personnel files, teaching certificates, statements of eligibility, and other appropriate documentation
- Interview instructional personnel, educational administrators, and other appropriate personnel

Instructional personnel are the persons who are delivering instruction in the classroom; a *teacher of record* should be the full-time classroom teacher who delivers the instruction. Schools should hire and assign teachers in core academic areas according to their areas of certification. The *No Child Left Behind Act* (NCLB) establishes specific requirements for "highly qualified teachers" (HQT) in the core academic areas (English/language arts, reading, mathematics, science, foreign languages, civics and government, economics, arts, history, and geography).

A statement of eligibility and/or an application that confirms that the applicant is *not eligible* for certification will not fulfill the requirements of this indicator.

All instructional personnel whose salaries are supported wholly or in part by Title I, Part A funds, must meet HQT requirements within the timelines prescribed in NCLB. For programs that receive Title I, Part A funds, documentation must be retained to indicate that parents have been notified by letter if their child's teacher is teaching out-of-field for more than four weeks.

Reading teachers must have reading certification, documented evidence of the completion of the reading endorsement requirements, or documentation of the completion of at least two reading competencies for every year of teaching reading at the current program. New reading teachers should document enrollment in coursework leading toward reading endorsement or reading certification.

Teachers who pass the middle grades integrated curriculum exam may become certified to teach over 100 core courses (*excluding* reading).

Any teacher hired after the beginning of the 2006-2007 school year will not be able to use the High, Objective, Uniform State Standard of Evaluation (HOUSSE) option to meet HQT requirements. However, teachers who completed all HOUSSE requirements prior to the end of the 2006-2007 school year maintain their highly qualified status.

Programs and school districts should provide evidence that they are actively seeking qualified teachers when teacher positions are vacant or long-term substitutes are being used. Substitute teachers must be approved by the school district and comply with the requirements in Benchmark 10.1 for core academic subject areas if they fill a teacher vacancy for eight consecutive weeks or longer. After teaching eight consecutive weeks, substitute teachers must provide, at a minimum, documentation of an accepted application for teaching certification. Post-secondary instructors of dual enrollment students are not required to have K-12 teaching certifications.

The use and approval of noncertified personnel to teach noncore academic subjects must be documented and based on local school board policy.

Both the program provider and the school district should have input into hiring all instructional personnel through the hiring process or through the cooperative agreement and/or the contract. Teachers in school district-operated programs and teachers who are contracted with a private provider must meet the requirements of this indicator.

Superior Performance	7	8	9
Satisfactory Performance	4	5	6
Partial Performance	1	2	3
Nonperformance			0

Indicator 11: Professional Development and Teacher Retention

Intent

The expected outcome of this indicator is that instructional personnel are provided continuing education that will enhance the quality of services provided to at-risk and delinquent students and that strategies are in place to retain highly qualified instructional personnel.

Process Guidelines—The following benchmarks represent the major elements of the indicator used to gather evidence to determine whether the indicator's intent is being met.

All instructional personnel:

- 11.1 Develop and use written professional development plans that incorporate school improvement plan (SIP) initiatives to foster professional growth and participate in a beginning teacher program when appropriate
- 11.2 Receive continual annual professional development training or continuing education (including college course work) based on educational program needs, actual instructional assignments, professional development plans and/or annual teacher evaluations, and quality assurance (QA) review findings (Professional development training must be from a variety of sources on such topics as instructional techniques, reading and literacy skills development, content-related skills and knowledge, working with delinquent and at-risk youths, and exceptional student education [ESE] and English language learners [ELL] programs.)

The educational program administration:

11.3 Has strategies in place to recruit and retain highly qualified instructional personnel

Notes

QA Review Methods

- Review educational personnel files, training records, professional development plans, SIPs, and other appropriate documentation
- Interview instructional personnel, educational administrators, and other appropriate personnel

A++ legislation requires that professional development plans be established by district school boards and incorporate school improvement plans.

Professional development plans are used to lead teachers toward professional growth or development. Instructional personnel should develop or have input into creating their individual plans to address their strengths and weaknesses. Professional development plans should be used as working documents and evaluation tools based on the school district's policy for human resource development.

Teachers should be provided the opportunity to attend professional development training to support their professional growth. Although routine training in such areas as policies and procedures, safety, and program orientation is important, the majority of professional development training should be related to instructional techniques, teaching delinquent and at-risk students, and the respective content areas in which instructional personnel are assigned to teach.

All instructional personnel (including noncertified personnel) should have access and opportunity to participate in school district professional development training on a continual annual basis. Professional development should qualify for inservice points for certification renewal.

Strategies to help retain highly qualified instructional personnel may include establishing a teacher mentor program, assigning teachers to teach in their certification areas, allowing time for teachers to collaborate with their colleagues, and creating positive work conditions or incentives for teachers to work in juvenile justice facilities.

Superior Performance	7	8	9
Satisfactory Performance	4	5	6
Partial Performance	1	2	3
Nonperformance			0

Indicator 12: Learning Environment and Resources

Notes

Intent

The expected outcome of this indicator is that funding provides for substantial educational services and that students have access to high-quality materials, resources, and an environment that enhances their academic achievement and prepares them for a successful return to school and the community.

Process Guidelines—The following benchmarks represent the major elements of the indicator used to gather evidence to determine whether the indicator's intent is being met.

The program's educational environment and resources include:

- 12.1 An adequate number of instructional staff and educational support personnel
- 12.2 An adequate quantity of educational supplies and instructional materials that are appropriate to students' ages and ability levels, including a variety of diverse instructional texts for core content areas and high-interest leisure reading materials for students (including fiction and nonfiction) that address the characteristics and interests of adolescent readers
- 12.3 Media materials, equipment, and technology for use by teachers and students
- 12.4 An environment that is conducive to learning
- 12.5 Access to the Florida Virtual School (FLVS) for instructional purposes when appropriate
- 12.6 Active pursuit of resources such as grants, scholarships, and business and/or community partnerships

The reading material requirements are not applicable to programs that only serve students fewer than 40 calendar days.

OA Review Methods

- Review the cooperative agreement and/or contract, available media resources and technology, student-to-teacher ratio, curricula and instruction materials, Internet policy, and other appropriate documentation
- Interview school district administrators, on-site administrators, instructional personnel, other appropriate personnel, and students
- Observe educational settings
- Discuss findings with the Department of Juvenile Justice (DJJ) quality assurance reviewer when possible

Depending on the type and the size of the program, support personnel may include principals, assistant principals, school district administrators who oversee program operations, curriculum coordinators, exceptional student education (ESE) personnel, guidance counselors, lead educators, registrars, and transition specialists. The student-to-teacher ratio should take into account the nature of the instructional activity, the diversity of the academic levels of students in the classroom, access to technology for instructional purposes, the need to individualize instruction, and the use of classroom paraprofessionals.

Technology and media materials should be appropriate to meet the needs of the program's educational staff and student population. Leisure reading materials available should be aligned with school district policy.

Components that impact the learning environment include, but are not limited to, facilities, school climate, organization, and appropriate materials, supplies, and technology.

All students should have access to computer technology to progress toward achieving career and/or educational goals, including access to the Florida Virtual School (FLVS) when students need courses for graduation that are not offered at the program. Additionally, programs should have a policy regarding students' Internet use.

School districts and programs should collaborate to secure additional resources such as workforce development grants, on-the-job training opportunities for students, and facility, business, and community partnerships.

Superior Performance	7	8	9
Satisfactory Performance	4	5	6
Partial Performance	1	2	3
Nonperformance			0

Educational Standard Four: Contract Management

The contract management standard consists of a single indicator that addresses the role and responsibility of school districts that serve juvenile justice students to ensure local oversight of juvenile justice educational programs.

Indicator 13: School District Monitoring, Accountability, and Evaluation

The expected outcome of this indicator is that the school district monitors and assists programs in providing high-quality educational services and accurately reports student and staff data for accountability and evaluation purposes.

Indicator 13: School District Monitoring, Accountability, and Evaluation

Intent

The expected outcome of this indicator is that the school district monitors and assists programs in providing high quality educational services and accurately reports student and staff data for accountability and evaluation purposes.

Process Guidelines—The following benchmarks represent the major elements of the indicator used to gather evidence to determine whether the indicator's intent is being met.

The school district ensures that:

- 13.1 The program submits a self-report in a timely manner
- <u>13.2</u> The program is assigned an individual school number and accurately reports all management information system (MIS) data (grades, credits, student progression, certificates, entry and withdrawal dates, valid withdrawal codes, entry/exit assessment scores, and diplomas earned)
- 13.3 The program maintains accurate daily student attendance records in the MIS
- 13.4 The program participates in the Adequate Yearly Progress (AYP) process and accurately reports its statewide assessment participation rate data (The required participation rate is 95%.)
- 13.5 The program is included in the current school district comprehensive reading plan approved by Just Read, Florida! and receives the support services identified in the plan (i.e., assistance from a reading coach, walk-throughs, fidelity checks, and literacy assessment teams)
- <u>13.6</u> The contract manager or designee provides appropriate oversight and assistance to the educational program that include conducting and documenting an annual evaluation of the educational program
- 13.7 There is a current and approved (by the Department of Education [DOE] and the Department of Juvenile Justice [DJJ]) cooperative agreement with the DJJ and a contract with the educational provider when educational services are not operated by the school district; the terms are being followed, including monitoring quarterly educational expenditure reports

The annual evaluation requirement is not applicable to charter school programs. The remainder of the indicators will be rated based on the program's charter.

QA Review Methods

- Review the cooperative agreement and/or the contract, educational evaluations, expenditure reports, MIS
 data, relevant correspondence between the school district and the program, and other appropriate
 documentation
- Interview school district administrators, on-site administrators, lead educators, and other appropriate personnel
- Review state assessment participation results based on state AYP calculations

Notes

The school district and program personnel should collaboratively develop the self-report and review its contents for accuracy prior to submission to the Juvenile Justice Educational Enhancement Program (JJEEP) offices.

Each program should have an individual school number that is not shared with another school, including other Department of Juvenile Justice (DJJ) schools. Only enrolled students should be reported under the program's unique school number, and adult county jail students should be reported under separate school numbers. All students' information contained in Survey 1 through Survey 5 should be reported under the same school number, and the appropriate withdrawal code should be used for all existing students.

Quality assurance (QA) reviewers verify that student information is accurately reported in the management information system (MIS). Accountability issues should be clarified in the cooperative agreement and/or the contract and in the program's written procedures. All students should have a valid withdrawal code each year unless they are still enrolled in the school at the end of the school year. Major discrepancies in attendance and full-time equivalent (FTE) membership are reported to Department of Education (DOE) and may affect the program's QA review score.

The school district should oversee administration of the statewide assessment to ensure that all eligible students participate. Because school districts are responsible for submitting accurate data to the DOE, they should assist programs in correcting their 2007-2008 enrollment and testing data.

Section 1003.52 (13), Florida Statutes (F.S.) requires each school district to negotiate a cooperative agreement with the DJJ regarding the delivery of educational programs to students under the jurisdiction of DJJ. Section 1003.52(11), F.S., also authorizes school districts to contract with private providers for the provision of DJJ educational programs. Contracts and cooperative agreements must be completed prior to the October FTE week and submitted to the DOE.

The school district contract manager (or designee) is expected to ensure that appropriate educational services are provided. The contract manager should document annual evaluation of the educational program and share the results with the lead educator. Additionally, the contract manager ensures that issues documented in QA reports are addressed in a timely manner.

The school district comprehensive reading plan must outline how the school district is planning to monitor the reading program, and the contract manager should ensure that support services identified in the plan are provided to the program.

School districts should have protocols and procedures in place that outline the re-entry services provided to students who are returning to the school district, identify persons who facilitate these services, oversee the implementation of these protocols/procedures, and collaborate with the school district transition contact.

School district contract managers must notify the JJEEP offices within 30 days of notification that a new DJJ program will be placed in their school districts and/or when the district becomes aware that a program in their district is scheduled to close. Additionally, contract managers are responsible for notifying JJEEP at least 30 days prior to a change in a DJJ program's educational provider.

The contract manager or designee should ensure that educational services are provided as required by the contract and/or the cooperative agreement and all applicable local, state, and federal education guidelines. If school districts contract with private providers for the educational services, an accounting of the expenditures identified in *State Board Rule 6A-6.052*, *Florida Administrative Code (FAC.)*, shall be required by the local school board.

Superior Performance	7	8	9
Satisfactory Performance	4	5	6
Partial Performance	1	2	3
Nonperformance			0



FLORIDA DEPARTMENT OF EDUCATION

Dr. Eric J. Smith, Commissioner 10209